# **Public Document Pack**

**Dear Councillor** 

# **EXECUTIVE - MONDAY, 11TH SEPTEMBER, 2017**

Please find attached updated the appendices related to the Financial Performance Monitoring Item Monday, 11th September, 2017 meeting of the Executive, forwarded to Members under separate cover.

# Agenda No Item

5 FINANCIAL PERFORMANCE MONITORING AS AT MONTH 3 2017/18 (Pages 1 - 48)

Yours sincerely



# Agenda Item 5

#### **BLACKPOOL COUNCIL**

**REPORT** 

of the

**DIRECTOR OF RESOURCES** 

to the

**EXECUTIVE** 

**11 SEPTEMBER 2017** 

#### FINANCIAL PERFORMANCE MONITORING AS AT MONTH 3 2017/18

#### 1. Introduction

1.1 This report is the standard monthly financial performance monitoring report, which sets out the summary revenue budget position for the Council and its individual directorates for the first 3 months of 2017/18, i.e. the period to 30<sup>th</sup> June 2017, together with an outlook for the remainder of the year. The report is complemented with an assessment of performance to date of balances and reserves, income collection, the Council's latest Capital Programme and statements relating to Cash Flow Summary and Balance Sheet Summary.

# 2. Report Format

2.1 Separate reports have been prepared for each of the Council's core areas of responsibility:

• Appendix 3a - Chief Executive

Appendix 3b - Governance and Partnership Services

Appendix 3b/c - Ward Budgets
 Appendix 3d - Resources
 Appendix 3e - Places

Appendix 3f - Strategic Leisure Assets

Appendix 3g - Community and Environmental Services

Appendix 3h
 Appendix 3i
 Appendix 3i
 Appendix 3j
 Public Health

• Appendix 3k - Budgets Outside the Cash Limit.

These incorporate summary financial statements which continue to be prepared on a full accruals basis and focus on the forecast revenue outturns for 2017/18. There is an accompanying narrative to explain any areas of significant variance from budget and to highlight any areas of potential pressure along with action plans agreed with service managers to address them.

2.2 The combined effect of the directorates' financial performances is aggregated in a summary financial statement at Appendix 1 which mirrors the Council's Revenue Budget Book. This summary allows proactive month-on-month monitoring of the Council's forecast working balances to be undertaken to ensure appropriate and prudent levels are maintained. Appendix 2 highlights on a 12-month rolling basis those services which trip the designated overspending reporting threshold.

# 3. Directorates' Budget Performance

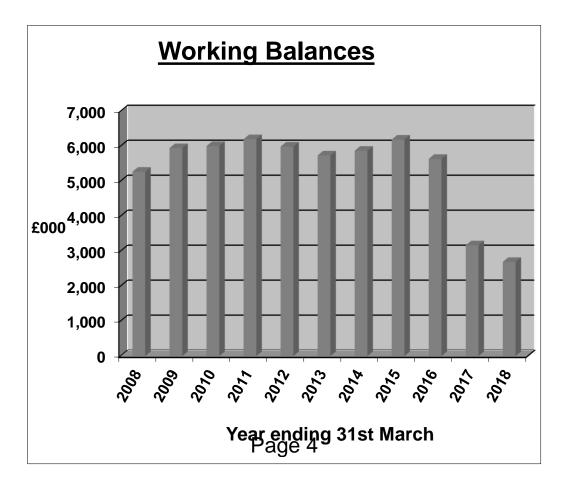
- 3.1 As a supportive measure to give services every chance to deliver a break-even budget, the Executive agreed at its meeting on 19<sup>th</sup> June 2017 to write-off all service overspends and carry forward the 2016/17 underspend of £287k on Ward Budgets.
- 3.2 The impacts of directorates' revenue budget performance and progress in achieving planned savings fall upon the Council's working balances. The main areas accounting for the month 3 forecast overspend of £3,475k for 2017/18 are summarised below:-

Directorate	Service	Forecast Variance £000
Children's Services	An overspend of £4,256k is forecast. Children's Social Care is forecast to overspend by £3,926k, mainly due to increases in the numbers since budgets were set by almost 10% to 546 and average placement cost of Looked After Children (LAC) due to lack of capacity in the market along with more complex care needs. There are overspends in Education of £153k predominately relating to the SEN Transport Service and partly due to the savings target which is forecast not to be achieved and the Education Services Grant of £175k due to the loss of funding arising from the grant ceasing from September 2017 although this is partly offset by a transitional grant. Children's Safeguarding is forecasting an overspend of £38k due to the cost of agency staff in place to manage the extremely high number of LAC and child protection cases. A number of solutions to try and mitigate the cost pressures are being implemented. Developments include the recent introduction of an 'edge of care' model through the reconfiguration of Argosy children's home based on a model established in Blackburn and the launch of the Vulnerable Adolescent Hub in July 2017 which will enable young people to be more effectively helped to prevent the need for higher level service interventions. The PAUSE project, which seeks to reduce multiple removals of children at birth from families, is in the implementation stage and should ultimately help to reduce the number of new-born admissions into the care system. A new procedure has been introduced whereby all new admissions into care must be approved by the Senior Service Manager and in cases where the child is 12 years or over, by the Director of Children's Services.	4,256

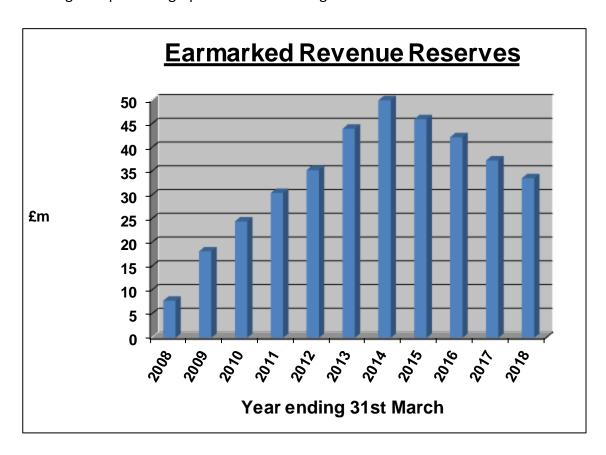
	There is also a new demand management strategy in place which seeks to reduce the total number of admissions into care each month. A new Commissioning role is being created, the purpose of which will be to scrutinise and challenge the cost of the most expensive external placements and review the options for stepping children down into more affordable provision. The Independent Placement Overview panel now meets on a weekly basis and an additional Panel has been introduced for the short-term to review placements for LAC who are 16 years or over.	
Budgets Outside the Cash Limit	An overspend of £919k is forecast. Parking Services is £544k down mainly due to the delay in implementing 'onstreet parking' schemes, loss of parking spaces and prudential borrowing costs. Treasury Management is forecasting an overspend of £428k. The Council is currently using temporary borrowing to finance Prudentially-funded capital expenditure and the resultant saving partially offsets the Business Loans Fund which has a savings target of £1,800k. Concessionary Fares are forecasting a pressure of £70k mainly due to the ongoing pressure arising from increased bus and tram patronage. The cost to the Council of supporting the Subsidiary Companies is an underspend of £123k due to the reducing balance payback of prudentially-borrowed schemes.	919
Places	An overspend of £275k is forecast. Growing Places has a pressure of £92k mainly due to pressures in Planning amounting to £112k. Other pressures are mainly due to reduced income in both Cultural Services and Visitor Economy.	275
Resources	An overspend of £235k is forecast. Property Services is forecasting a £155k overspend based on the current pace of property rationalisation and pressure from rental income within the Central Business District. Other pressures are mainly due to savings targets that are not fully met yet.	235
Strategic Leisure Assets	Strategic Leisure Assets is forecasting a £878k pressure. In accordance with the original decision for this programme by the Executive on 7 <sup>th</sup> February 2011, the projected overspend on Strategic Leisure Assets will be carried forward and transferred to Earmarked Reserves. The forecast a cumulative deficit as at 31 <sup>st</sup> March 2018 is £6,307k. This incorporates the increased debt financing costs associated with both the former Tower Lounge development and essential Tower steel structure renewal, together with increased marketing costs and revised income profile The Leisure Assets portfolio is currently forecast to break-even, in-year, during 2021/22.	Net nil

Community and	An underspend of £6k is forecast. The £856k PFI Grant is	(6)
Environmental	no longer available and is being considered along with	
Services	Lancashire County Council in the review of the operation	
	of the recycling plants, with the risk being covered	
	against the specific Waste PFI reserve in 2017/18.	
	S. T.	
Governance and	An underspend of £230k is forecast. This is due to a	(230)
Partnership	combination of service demand and a forecast	
Services	underspend on Wards.	
Adult Services	An underspend of £443k is forecast. Adult	(443)
	Commissioning Placements are forecasting an	
	underspend of £337k due to high cost packages of care	
	transferring to Blackpool Clinical Commissioning Group	
	(CCG), offset by slippage in the Housing Related Support	
	savings target. Commissioning and Contracts are	
	forecasting an underspend of £75k on staffing.	
Contingencies	Review of Contingencies and Reserves and calculated	(1,531)
/Reserves	release in part to General Fund. The Contingency line	
	includes corporate savings that are managed centrally	
	e.g. £1.5m Procurement saving. Corporate Leadership	
	Team are reviewing all services and savings targets which	
	includes a review of all vacant posts, discretionary spend	
	and how some services are delivered to drive out this	
	forecast underspend.	
Total		3,475

3.3 The graph on the page below shows the impact on the level of Council working balances in-year together with the last 10 years' year-end balances for comparison:



3.4 Whilst the Council maintains working balances to address any in-year volatilities, it also maintains a number of Earmarked Revenue Reserves for such longer-term commitments as future Private Finance Initiative payments and uncertainties within the new Localised Business Rate system. In order to present a complete picture of the Council's financial standing an equivalent graph to that of working balances is shown below:



#### 4. Directorate Budget Savings Performance

- 4.1 As at 30<sup>th</sup> June 2017 22% of the 2017/18 savings target has been delivered. The full-year forecast predicts that 81% will be achieved by the year-end, which takes into account anticipated pressures and savings.
- 4.2 The full-year effect of the 2017/18 savings in 2018/19 amounts to 63% of the 2017/18 target which reflects the non-recurrent savings and recurrent in-year pressures/savings.

#### 5. Collection Rates

#### 5.1 Council Tax

At the end of month 3 the amount collected for Council Tax (excluding Police and Fire precepts) was £13.1m and the collection rate was 25.8%. This compares to £12.4m and 25.6% at the same point in 2016/17. The increase of 0.2% compared to the previous year equates to £0.1m. The amount collected has actually risen by £0.7m and the movement of £0.6m is mainly due to increases in both the Council Tax rate and base.

In the light of the reductions in discount and the introduction of the Local Council Tax Reduction Scheme the target collection rate is still 97.5% over a 4-year collection period as approved on 25<sup>th</sup> January 2016 as part of the setting of the Council Tax Base for 2016/17.

#### 5.2 Council Tax Reduction Scheme (CTRS)

The Council Tax Reduction Scheme was introduced on 1<sup>st</sup> April 2013. The Scheme ensures that support to pensioners continues at existing levels. Working-age claimants are means-tested to establish entitlement and a percentage reduction (currently 27.11%) is applied at the end of the assessment to establish the level of support provided. From 1<sup>st</sup> April 2017 the scheme was amended so that certain vulnerable groups would have the 27.11% reduced to 13.56%. This has the effect of reducing the amount to be collected.

At the end of month 3 the amount collected (excluding Police and Fire precepts) in respect of the Council Tax Reduction Scheme and Council Tax for those who have to pay CTRS, either for the first time or in addition to a proportion of their Council Tax, was £0.66m and the collection rate was 17.9%. This compares to £0.76m and 17.3% at the same point in 2016/17.

The likely impact for 2017/18 is that the underlying rate of collection of Council Tax Reduction Scheme will be under greater pressure than 2016/17 due to accumulated arrears and limits on the amount that can be recovered from Attachment of Benefits.

#### 5.3 Business Rates

Prior to 1<sup>st</sup> April 2013 Business Rate income was collected by billing authorities on behalf of central government and then redistributed among all local authorities and police authorities as part of Formula Grant. From 1<sup>st</sup> April 2013 the income relating to Blackpool is shared between central government (50%), the Council (49%) and the Fire Authority (1%). Consequential adjustments were made to the Formula Grant equivalent.

At the end of month 3 the amount collected for Business Rates was £12.9m and the collection rate was 24.9%. This compares to £14.0m and 25.5% at the same point in 2016/17. The reduction of 0.6% compared to the previous year equates to £0.4m, though changes in both the Business Rate multiplier and base (due to the Revaluation in April 2017) have made negative contributions of £0.7m, offset by a compensating increase to the NDR Top-up amount. The Council's share of business rate yield continues at 49%.

From April 2014 Business Ratepayers have been entitled to elect to pay by 12 monthly instalments instead of over 10 months. This has allowed businesses more time to pay. However, over 350 business rate summonses were issued in July.

The unaudited Business Rate cumulative deficit as at  $31^{st}$  March 2017 is £785k. The Council's share of this is £385k (49%).

#### 6. Capital Monitoring Performance

All active capital schemes have been included within Appendix 4. The purpose is to present the overall position of capital spend. The schemes are shown individually where total scheme budget is greater than £500k and grouped as "other schemes" otherwise. As in previous financial years the emphasis regarding capital monitoring will be on scheme variance rather than in-year progress since many schemes cross financial years such as the major housing developments. Therefore, some degree of flexibility for the management of slippage is necessary in order to balance the overall capital programme each year to the funding allocations available.

- The report includes the capital programme as approved by the Executive in February 2017. The month 3 report has traditionally included this data for comparative purposes. Future reports may show some changes in the capital programme, representing schemes that were approved after submission of the 2017/18 capital programme.
- 6.3 As at month 3 an overall nil variance on capital schemes is anticipated.

# 7. Summary Cash Flow Statement

- 7.1 As part of the reporting format for this financial year a summary cash flow statement is included at Appendix 5. This provides a comparison of the actual cash receipts and payments compared to forecast for 2017/18.
- 7.2 During the first 3 months of the year, the Council's net cashflow has resulted in fluctuations in short-term net investment/borrowing balances. However, overall temporary borrowing has increased since 31<sup>st</sup> March 2017 mainly due to a £36.7m upfront payment to the Lancashire County Pension Fund. The Council is currently using temporary borrowing to finance prudentially-funded capital expenditure. While temporary investment rates and temporary borrowing rates are low the treasury team is delaying taking any new long-term borrowing to fund planned capital expenditure. As a result the delay in taking new long-term borrowing means that interest charges are lower than expected. In contrast, the take-up of loans from the recently expanded Business Loans Fund is slower than anticipated and this means that an adverse variance is currently forecast for 2017/18.

# 8. Summary Balance Sheet

- 8.1 In order to provide a complete picture of the Council's financial performance, Appendix 6 provides a snapshot of the General Fund balance sheet as at the end of month 3. The key areas of focus are any significant movements in debtors, cash and cash equivalents, bank overdraft and creditors, as these impact upon the Council's performance in the critical areas of debt recovery, treasury management and Public Sector Payment Policy.
- 8.2 Over the 3-month period, there has been an increase in cash and cash equivalents of £23.8m and an increase in short-term borrowing of £26.8m, which in the main reflects borrowing in advance at low interest rates to fund the capital programme.

#### 9. Conclusions and Recommendations

- 9.1 Between the 6 years 2011/12 16/17 the Council planned for and delivered Budget savings of £118.5m on a controllable Revenue Budget of some £300m. This reflects one of the highest cuts per head of population across local authorities in England and in an environment of growing demands upon services as commensurate of an authority with such recognised pockets of significant deprivation.
- 9.2 The Medium-term Financial Sustainability Strategy 2016/17 21/22 always identified 2017/18 as the critical financial year to navigate, being the last of the very high Budget gap years to bridge and following 6 years of significant erosion of resources. This is now proving to be the case.

- 9.3 This report is the first formal detailed financial monitoring report by directorate of the 2017/18 financial year. Working balances are estimated to fall by £3,475k against the budgeted position over the year. This fall is in the context of the unaudited, adjusted working balances at the start of the year of £6,166k.
- 9.4 By far the Council's biggest financial risk and pressure is the demand growth in Children's Social Care. This is not unique to Blackpool Local Government Association (LGA) research as recent as 9<sup>th</sup> August 2017 concluded that "Children's services are at breaking point (nationally) with 75% of councils overspending to keep vital protections in place". The review found that in 2015/16 councils surpassed their children's social care budgets by £605m in order to protect children at immediate risk of harm. 172,290 children in England and Wales were subject to child protection inquiries in 2015/16, compared to 71,800 in 2005/06 a 140% increase in just 10 years. The equivalent figure for Blackpool is more than double this increase at 328%.
- 9.5 If this forecast position became the actual outturn, then in accordance with the Council's Financial Procedure Rules within its Constitution, the forecast revenue outturn 2017/18 within this report contravenes the second of the two specific conditions that excess spending does not:
  - 1. exceed 1% (= £4.2m) of the authority's total gross revenue expenditure; or
  - 2. have the effect of reducing the authority's Working Balances below 50% of their normal target level (= £3.0m).

In the context of £34m of Earmarked Revenue Reserves and with 9 months of the financial year remaining there should still be sufficient opportunity to improve the position such that Working Balances of at least £3.0m are reached, but action does need to be taken immediately. Revised service and financial plans are underway to do so, including the review of non-essential spend and delays to filling non-front line vacancies.

### 9.6 The Executive is asked:

- i) to note the report;
- to lobby Government along with other local authorities facing similar pressures and the LGA for more funding to cope with the mounting demand and new burdens presenting in Children's Services; and
- to require the respective directors and Director of Resources to continue to closely monitor and manage service financial and operational performances, specifically Children's Services, Strategic Leisure Assets, Parking Services, Treasury Management/Business Loans Fund and Places.

Steve Thompson
Director of Resources

# Revenue summary - budget, actual and forecast:

		BUDGET			VARIANCE		
				2017/18		•	2016/17
APP.	GENERAL FUND NET REQUIREMENTS	ADJUSTED CASH LIMITED BUDGET £000	EXPENDITURE  APR - JUN  £000	PROJECTED SPEND £000	FORECAST OUTTURN £000	F/CAST FULL YEAR VAR. (UNDER) / OVER £000	(UNDER)/OVE SPEND B/FW £000
3(a)	CHIEF EXECUTIVE	746	60	686	746		
3(b)	GOVERNANCE & PARTNERSHIP SERVICES	1,625	783	862	1,645	20	
	WARD BUDGETS	557	38	269	307	(250)	(287)
(d)	RESOURCES	3,967	377	3,825	4,202	235	-
(e)	PLACES	3,604	196	3,683	3,879	275	-
(f)	STRATEGIC LEISURE ASSETS	(190)	(383)	1,071	688	878	-
(g)	COMMUNITY & ENVIRONMENTAL SERVICES	42,446	(549)	42,989	42,440	(6)	-
(h)	ADULT SERVICES	48,225	5,581	42,201	47,782	(443)	-
(i)	CHILDREN'S SERVICES	38,836	362	42,730	43,092	4,256	-
(j)	PUBLIC HEALTH	22	6,533	(6,511)	22	-	-
(k)	BUDGETS OUTSIDE THE CASH LIMIT	14,082	2,793	12,208	15,001	919	-
	CAPITAL CHARGES	(28,979)	(7,245)	(21,734)	(28,979)	-	-
	NET COST OF SERVICES:	124,941	8,546	122,279	130,825	5,884	(287)
	CONTRIBUTIONS:						
	-TO / (FROM) RESERVES	(4,185)	-	(5,171)	(5,171)	(986)	
	- 2016/17 SERVICE UNDERSPENDS	(287)	-	(287)	(287)	-	
	- REVENUE CONSEQUENCES OF CAPITAL	185	-	185	185	-	
	CONTINGENCIES	(473)	-	(1,896)	(1,896)	(1,423)	
	NW REGIONAL FLOOD DEFENCE LEVY  CONTRIBUTIONS, etc.	67 <b>(4,693)</b>	-	67 <b>(7,102)</b>	67 <b>(7,102)</b>	(2,409)	
		(1,050)		(,,===,	(,,===,	(=,100)	
	TOTAL NET EXPENDITURE TO BE						
	MET FROM PUBLIC FUNDS	120,248	8,546	115,177	123,723	3,475	
	ADDED TO/(TAKEN FROM) BALANCES	-	-	(3,475)	(3,475)	(3,475)	
	NET REQUIREMENT AFTER						
	WORKING BALANCES	120,248	8,546	111,702	120,248	-	



# **Blackpool Council**

#### Schedule of Service forecast annual overspendings over the last 12 months

Directorate	Service	Scrutiny Committee Report	July 2016 £000	Aug 2016 £000	Sept 2016 £000	Oct 2016 £000	Nov 2016 £000	Dec 2016 £000	Jan 2017 £000	Feb 2017 £000	Mar 2017 £000	Apr 2017 £000	May 2017 £000	Jun 2017 £000
CHILDREN'S SERVICES	CHILDREN'S SOCIAL CARE		3,120	3,357	3,861	3,939	4,534	4,918	5,432	5,916	5,916			3,926
STRATEGIC LEISURE ASSETS	STRATEGIC LEISURE ASSETS		668	668	668	668	668	668	668	618	618			878
PLACES	GROWING PLACES		93	93	93	93		200	200	195	195			92
CHILDREN'S SERVICES	EDUCATION				240	213	154	75						153
RESOURCES	PROPERTY SERVICES		495	495	481	283	272	147	158	180	180			155
PLACES	VISITOR ECONOMY		222	200	260	260	380	380	380	212	212			80
CHILDREN'S SERVICES	EDUCATION SERVICES GRANT		86	83	83	83	83	83	83					175
PLACES	CULTURAL SERVICES			148										103
	HIGHWAYS AND TRAFFIC MANAGEMENT SERVICES									88	88			-
RESOURCES	REVENUES & EXCHEQUER SERVICES													95
ADULT SERVICES	ADULT SAFEGUARDING		158	158	158	157	156	155	137	143	143			-
GOVERNANCE & PARTNERSHIP SERVICES								102	102	219	219			-
COMMUNITY & ENVIRONMENTAL SERVICES			194	106										-
COMMUNITY & ENVIRONMENTAL SERVICES	INTEGRATED TRANSPORT								101					-
	Sub Total		5,036	5,308	5,844	5,696	6,247	6,728	7,261	7,571	7,571	-	-	5,657
ָּטֶּ	Transfer to Earmarked Reserves (note 3)		(668)	(668)	(668)	(668)	(668)	(668)	(668)	(618)	(618)	-	-	(878)
ag	Other General Fund (under) / overspends		(1,135)	(1,760)	(2,000)	(2,400)	(2,444)	(3,257)	(3,805)	(4,483)	(4,483)	-	-	(1,304)
Φ	Total		3,233	2,880	3,176	2,628	3,135	2,803	2,788	2,470	2,470	-	-	3,475
_ <del></del>														

Notes:

<sup>1.</sup> The Executive of 11th February 2004 approved a process whereby services which trip a ceiling for overspending against budget of £75,000 or 1.5% of net budget where the controllable budget exceeds £5m are required to be highlighted within this monthly budgetary control report. They are required to develop and submit a recovery plan over a period not exceeding 3 years which is to be approved by the respective Portfolio Holder. The services tripping this threshold are listed above together with their respective financial performance over a 12-month rolling basis for comparison of progress being made.

<sup>2.</sup> The Strategic Leisure Assets overspend reflects the in-year position.

<sup>3.</sup> In accordance with the original decision for this programme by the Executive on 7th February 2011, the projected overspend on Strategic Leisure Assets will be carried forward and transferred to Earmarked Reserves.

This page is intentionally left blank

# **Blackpool Council - Chief Executive**

### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JUN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
CHIEF EXECUTIVE						
NET EXPENDITURE						_
CHIEF EXECUTIVE	602	88	514	602	-	-
HUMAN RESOURCES, ORGANISATION						
AND WORKFORCE DEVELOPMENT	53	(76)	129	53	-	-
CORPORATE DELIVERY UNIT	91	48	43	91	-	-
TOTALS	746	60	686	746	-	-

# Commentary on the key issues:

### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within the Chief Executive's Directorate against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 3 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year.

This Directorate now includes the School Improvement Data Team transferred from Children's Services to the Corporate Delivery Unit.

The Directorate is forecasting a break-even position for 2017/18.

# **Budget Holder – Mr N Jack, Chief Executive**



# **Blackpool Council – Governance and Partnership Services**

# Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - JUN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
GOVERNANCE & PARTNERSHIP SERVICES						
NET EXPENDITURE						
DEMOCRATIC GOVERNANCE	2,048	737	1,311	2,048	-	-
CORPORATE LEGAL SERVICES	20	87	(67)	20	-	-
LIFE EVENTS & CUSTOMER CARE	(443)	(41)	(382)	(423)	20	-
GOVERNANCE & PARTNERSHIP SERVICES	1,625	783	862	1,645	20	-
WARDS	557	38	269	307	(250)	(287)
TOTALS	2,182	821	1,131	1,952	(230)	(287)

### Commentary on the key issues:

#### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within Governance and Partnership Services against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 3 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with the head of service.

#### **Democratic Governance Service**

The Democratic Governance Service is forecasting a break-even position for 2017/18.

# **Corporate Legal Services**

This service is currently forecasting a break-even position.

#### Life Events & Customer Care

This service, which used to be called Registration and Bereavement Services, is forecasting a pressure of £20k. This is due to the current forecast level of income and staffing pressures within the Registrars and Cremation services.

### **Ward Budgets**

Ward budgets are expected to underspend in 2017/18.

Budget Holder - Mr M Towers, Director of Governance and Partnership Services.



# Blackpool Council Ward Budgets 2017/18 Month 3

#### Wards

wards								
Ward	Councillors	Total No. of Requisitions Submitted	No. of Requisitions Approved	No. Awaiting Approval	Total No. of Requisitions Completed	Total 2017-18 Budget	Budget Committed to <u>Approved</u> Schemes	Remaining 2017-18 Budget
Anchorsholme Ward	Clir. Galley	_	_	_	_			
BC1001	Cllr. A Williams	3	3	0	0	£33,860.71	£7,600.00	£26,260.71
Bispham Ward	Clir. Clapham							
BC1002	Clir. Maycock	3	3	0	0	£18,970.88	£5,775.58	£13,195.30
Bloomfield Ward BC1003	Cllr. Cain	_		_				
	Clir. Hobson	3	3	0	1	£21,607.99	£4,414.81	£17,193.18
Brunswick Ward BC1004	Clir. Blackburn Clir. G Coleman	2	2	0	0	040 500 55	00 400 00	044 000 75
Claremont Ward	Clir. I Taylor		2	U	U	£43,502.55	£2,199.80	£41,302.75
BC1005	Clir. L Williams	3	3	0	0	£17,686.86	CE 247 E7	£12,339.29
Clifton Ward	Clir. L Williams	3	3	U	U	£17,686.86	£5,347.57	£12,339.29
BC1006	Clir. L Taylor	6	6	0	0	£26,909.39	£9,742.50	£17,166.89
Greenlands Ward	Clir. L Taylor	0		U	U	£20,909.39	19,742.50	117,100.09
BC1007	Clir. Mrs Wright	7	7	0	6	£44,818.81	£5,809.59	£39,009.22
Hawes Side Ward	Clir. Nrs Wright		'	U	0	1.44,010.01	10,009.09	1,39,009.22
BC1008	Clir. D Coleman	3	3	0	0	£34,145.90	£5,797.50	£28,348.40
Highfield Ward	Clir. Mrs Henderson MBE	3	3	U	U	234,143.90	25,797.50	120,340.40
BC1009	Clir. Hunter	1	1	0	0	£32,074.75	£219.80	£31,854.95
Ingthorpe Ward	Clir. Cross					232,014.13	LZ 13.00	231,034.93
BC1010	Clir. Rowson	3	3	0	0	£38,621.69	£12,731.06	£25,890.63
Layton Ward	Clir. Mrs Benson	J	3	<u> </u>		230,021.03	212,731.00	223,030.03
BC1011	Clir. Mitchell	2	2	0	0	£15,822.52	£6,250.00	£9,572.52
Marton Ward	Clir. Singleton		-			213,022.32	20,230.00	23,31 2.32
BC1012	Clir. Elmes	3	3	0	0	£27,902.68	£4,719.80	£23,182.88
Norbreck Ward	Clir. Callow	J	, , , , , , , , , , , , , , , , , , ,			221,302.00	24,713.00	223,102.00
BC1013	Clir. Mrs Callow	2	2	0	0	£15,220.91	£3,699.40	£11,521.51
Park Ward	Clir. Campbell	-	-			210,220.01	20,000.40	211,021.01
BC1014	Cllr. Kirkland	3	3	0	0	£35,494.79	£5,977.44	£29,517.35
Squires Gate Ward	Clir. Cox	, and the second	, and the second	•	· ·	200,101110	20,01111	220,017100
BC1015	Cllr. Humphreys	2	2	0	0	£19,861.41	£5,178.15	£14,683.26
Stanley Ward	Clir. Roberts	_	_	-	-	210,001111		211,000
BC1016	Cllr. Stansfield	1	1	0	0	£41,566.00	£219.80	£41,346.20
Talbot Ward	Cllr. I Coleman					,		,
BC1017	Cllr. Smith	0	0	0	0	£32,503.85	£0.00	£32,503.85
Tyldesley Ward	Cllr. Collett					·		·
BC1018	Cllr. Matthews	1	1	0	0	£37,587.71	£1,000.00	£36,587.71
Victoria Ward	Cllr. Jackson							
BC1019	Cllr. Owen	2	2	0	0	£31,458.31	£4,140.00	£27,318.31
Warbreck Ward	Cllr. Scott							
BC1020	Cllr. Mrs Scott	1	1	0	0	£31,785.91	£1,033.50	£30,752.41
Waterloo Ward	Clir. O'Hara							
BC1021	Cllr. Robertson BEM	4	4	0	0	£30,680.00	£10,305.00	£20,375.00
<u> </u>								
	Ward Totals	55	55	0	7	£632,083.62	£102,161.30	£529,922.32
	Unallocated Budget	-	-	-	-	-£30,000.00	£0.00	-£30,000.00
	Income Budget	-	-	-	-	-£45,000.00	£0.00	-£45,000.00
	Area Ward Totals	55	55	0	7	£557,083.62	£102,161.30	£454,922.32



# **Blackpool Council - Resources**

#### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - JUN	SPEND	OUTTURN	YEAR VAR.	SPEND
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
RESOURCES						
NET EXPENDITURE						
PROCUREMENT & PROJECTS	141	13	93	106	(35)	-
BENEFITS	(946)	(3,300)	2,375	(925)	21	-
REVENUES & EXCHEQUER SERVICES	1,205	63	1,237	1,300	95	-
CUSTOMER FIRST	28	152	(124)	28	-	-
ICT SERVICES	411	660	(252)	408	(3)	-
ACCOUNTANCY	52	268	(224)	44	(8)	-
RISK SERVICES	69	64	15	79	10	-
PROPERTY SERVICES (Incl. INVESTMENT PORTFOLIO)	3,007	2,457	705	3,162	155	-
TOTALS	3,967	377	3,825	4,202	235	-

#### **Commentary on the key issues:**

#### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within Resources
against their respective, currently approved, revenue budget. Forecast outturns are based upon actual
financial performance for the first 3 months of 2017/18 together with predictions of performance,
anticipated pressures and efficiencies in the remainder of the financial year, all of which have been
agreed with each head of service.

#### **Procurement and Projects**

• The favourable variance of £35k is due to an over-achievement against current and prior years' savings targets in respect of staff savings and additional income.

#### **Benefits**

• The service has not yet fully achieved their 2017/18 savings target. Anticipated additional income would address this pressure in-year. The Benefits Service is processing new claims for Housing Benefit, Council Tax Reduction and Changes in Circumstances notifications in 17.42 days; this is within the current target of 21 days.

#### **Revenues and Exchequer Services**

• The 2017/18 budget savings target has not yet fully been met, however the service is currently reviewing options.

#### **Customer First**

• Customer First will fully meet their savings target in-year.

#### **ICT Services**

• ICT is forecasting to achieve the savings target.

#### **Accountancy**

Accountancy is forecasting to achieve the savings target.

#### **Risk Services**

• Risk Services are forecasting a £43k budget pressure and it is hoped that additional income will be generated to offset the pressure to £10k.

### **Property Services (incl. Investment Portfolio)**

• Property Services is forecasting an overspend of £155k. This projection is based on the current pace of property rationalisation. There is also a forecast pressure from rental income within the Central Business District until all units are filled and any rent-free periods lapse.

#### Summary of the revenue forecast

After 3 months of the financial year, Resources is forecasting a £235k overspend. The Directorate continues to operate on the basis of not filling staff vacancies other than in exceptional circumstances.

**Budget Holder - Mr S Thompson, Director of Resources** 

# **Blackpool Council - Places**

#### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR -JUNE	SPEND	OUTTURN	YEAR VAR.	SPEND
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
PLACES						
NET EXPENDITURE						
CULTURAL SERVICES	44	(1,339)	1,486	147	103	-
ECONOMIC DEVELOPMENT	238	(1,414)	1,652	238	-	-
GROWING PLACES	443	2,193	(1,658)	535	92	-
VISITOR ECONOMY	2,879	756	2,203	2,959	80	-
TOTALS	3,604	196	3,683	3,879	275	-

#### Commentary on the key issues:

#### **Directorate Summary – basis**

The Revenue summary (above) lists the outturn projection for each individual service within the Places Directorate against their respective, currently approved, revenue budget. The forecast outturn of £275k overspend is based upon actual financial performance for the first 3 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with each head of service.

### **Cultural Services**

This service is expecting a £103k overspend. This is due to income pressures in the Grundy Art Gallery and further pressures within the Library service. The main pressures in the Library service are due to income amounting to £20k and a planned reduction in the book fund now phased over 3 years costing £60k. Other pressures are due to staffing.

#### **Growing Places**

This service is expecting a £92k overspend by the year-end. This is mainly due pressures in Planning of £112k. £20k of this pressure relates to the delay in Central Government agreeing the annual increase in planning fees, the rest is historic staffing pressure.

#### **Visitor Economy**

This service is expecting a £80k overspend by the year-end. The Illuminations service is forecasting an overspend of £30k due to the saving put forward regarding additional income from digital advertising which will not now happen in 2017/18. Visit Blackpool is also forecasting an overspend of £50k due to events expecting to come in over budget.

#### **Budget Holder – Mr A Cavill, Director of Place**



# **Blackpool Council – Strategic Leisure Assets**

## Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JUN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
STRATEGIC LEISURE ASSETS						
NET EXPENDITURE						
STRATEGIC LEISURE ASSETS	(190)	(383)	1,071	688	878	-
TOTALS	(190)	(383)	1,071	688	878	-

#### **Commentary on the key issues:**

#### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for the Service against its respective, currently approved, revenue budget. The forecast outturn is based upon actual financial performance for the first 3 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with the head of service.

#### **Key Issues**

The Leisure Asset portfolio projected outturn for 2017/18 is currently £878k, taking the forecast cumulative deficit as at 2017/18 year-end to £6,307k. This position incorporates the increased debt financing costs associated with both the former Tower Lounge development and essential Tower steel structure renewal, together with increased marketing costs and revised income profile.

The Leisure Asset portfolio is currently forecast to break-even, in-year, during 2021/22.

In accordance with the original decision for this programme by the Executive on 7<sup>th</sup> February 2011, the projected overspend on Strategic Leisure Assets will be carried forward and transferred to Earmarked Reserves.

# Budget Holder - Mr A Cavill, Director of Place



# **Blackpool Council – Community and Environmental Services**

# Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JUN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
COMMUNITY & ENVIRONMENTAL SERVICES						
NET EXPENDITURE						
BUSINESS SERVICES	253	(2)	254	252	(1)	-
LEISURE AND CATERING	3,092	108	3,000	3,108	16	-
PUBLIC PROTECTION	144	(381)	524	143	(1)	-
HIGHWAYS AND TRAFFIC MANAGEMENT SERVICES	15,420	(559)	15,979	15,420	-	-
STREET CLEANSING AND WASTE	18,465	(716)	19,187	18,471	6	-
COASTAL AND ENVIRONMENTAL PARTNERSHIPS	4,419	364	4,055	4,419	-	-
INTEGRATED TRANSPORT	653	637	(10)	627	(26)	-
TOTALS	42,446	(549)	42,989	42,440	(6)	-

#### Commentary on the key issues:

#### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within Community and Environmental Services against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 3 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with each head of service.

#### **Leisure and Catering**

There is a forecast pressure of £16k on Leisure income.

#### **Street Cleansing and Waste**

Street Cleansing and Waste is £6k over budget due to pressures on disposal costs and income at the HWRC.

The £856k PFI Grant is no longer available and is being considered along with Lancashire County Council in the review of the operation of the recycling plants, with the risk being covered against the specific Waste PFI reserve in 2017/18.

#### **Integrated Transport**

Integrated Transport is £39k over budget due to a pressure on public transport contracts. There is an under spend of £65k on vehicle maintenance.

#### Other

There are minor variations of £1k under spend on Business Services and Public Protection.

# **Conclusion – Community and Environmental Services financial position**

As at the end of month 3 the Community and Environmental Services Directorate is forecasting an overall underspend of £6k for the financial year to March 2018 as detailed above. The pressure due to the loss of the Waste PFI grant has been offset against reserves in 2017/18.

Budget Holder - Mr J Blackledge, Director of Community and Environmental Services

# **Blackpool Council - Adult Services**

# Revenue summary - budget, actual and forecast:

	BUDGET		VARIANCE				
		2016/17					
UNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER	
	CASH LIMITED	APR - JUN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD	
	BUDGET				(UNDER) / OVER		
	£000	£000	£000	£000	£000	£000	
ADULT SERVICES							
SETTER CARE FUND POOLED BUDGET							
SLACKPOOL COUNCIL	17,774	2,806	13,975	16,781	(993)	-	
SLACKPOOL CCG	6,974	1,744	5,230	6,974	-	-	
OTAL GROSS EXPENDITURE	24,748	4,550	19,205	23,755	(993)	-	
BLACKPOOL COUNCIL - BCF GRANT	(7,385)	(1,846)	(5,539)	(7,385)	-	-	
SLACKPOOL COUNCIL - CORE BUDGET	(1,713)	(428)	(1,285)	(1,713)	-	-	
SLACKPOOL CCG	(15,650)	(3,913)	(11,737)	(15,650)	-	-	
OTAL CONTRIBUTIONS	(24,748)	(6,187)	(18,561)	(24,748)	-	-	
CARRY FORWARD OF BETTER CARE FUND	-	-	(993)	(993)	(993)	-	
SETTER CARE FUND POOLED BUDGET NET EXPENDITURE	-	(1,637)	1,637	-	-	-	
IET EXPENDITURE							
BETTER CARE FUND	1,713	2,027	(314)	1,713	-	-	
ADULT SOCIAL CARE	4,234	928	3,320	4,248	14	-	
CARE & SUPPORT	3,290	734	2,543	3,277	(13)	-	
COMMISSIONING & CONTRACTS TEAM	827	17	735	752	(75)	-	
DULT COMMISSIONING PLACEMENTS	37,498	3,789	33,372	37,161	(337)	-	
DULT SAFEGUARDING	663	(277)	908	631	(32)	-	
OTAL COUNCIL FUNDED SERVICES	48,225	7,218	40,564	47,782	(443)	-	
OTAL ADULTS SERVICES	48,225	5,581	42,201	47,782	(443)	_	

#### **Commentary on the key issues:**

#### **Directorate Summary – basis**

The Revenue summary (above) lists the latest outturn projection for each individual service within
the Adult Services Directorate against their respective, currently approved, revenue budget.
Forecast outturns are based upon actual financial performance for the first 3 months of 2017/18
together with predictions of performance, anticipated pressures and efficiencies in the remainder
of the financial year, all of which have been agreed with each head of service.

#### **Better Care Fund**

• The Better Care Fund (BCF) is a programme spanning both the NHS and local government which seeks to join-up health and care services, so that people can manage their own health and wellbeing, and live independently in their communities for as long as possible. A requirement of the programme is that Blackpool Council and Blackpool Clinical Commissioning Group (CCG) pool budgets via a section 75 agreement for these shared services. The value of the pooled budget has increased from £17.4m in 2016/17 to £24.7m in 2017/18 mainly as a result of the Improved Better Care Fund (iBCF) grant announced in the Spring 2017 budget.

#### **Adult Commissioning Placements (Social Care Packages)**

The Adult Commissioning Placements Budget is forecasting a £337k underspend as a result of high
cost packages of care transferring to Blackpool CCG as part of their statutory responsibilities, offset
by in-year slippage of the Housing Related Support savings target. Blackpool Council could equally
take responsibility of large packages of care within 2017/18 as part of their statutory
responsibilities.

#### **Commissioning & Contracts Team**

• Commissioning & Contracts is currently forecast to be £75k underspent on their staffing budget as a result of integrating the commissioning team with Blackpool CCG.

### **Care & Support**

• Care & Support is currently forecasting a small underspend.

#### **Adult Social Care**

Adult Social Care is currently forecast to be £14k overspent.

### **Adult Safeguarding**

The Adult Safeguarding Division is forecasting a small underspend of £32k.

#### **Summary of the Adult Services financial position**

As at the end of June 2017 the Adult Services Directorate is forecasting an overall underspend of £443k for the financial year to March 2018 on a gross budget of £73m.

#### **Budget Holder – K Smith, Director of Adult Services**

# **Blackpool Council – Children's Services**

# Revenue summary - budget, actual and forecast:

	BUDGET		VARIANCE						
		2017/18							
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER			
	CASH LIMITED	APR - JUNE	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD			
	BUDGET				(UNDER) / OVER				
	£000	£000	£000	£000	£000	£000			
CHILDREN'S SERVICES									
NET EXPENDITURE									
LOCAL SCHOOLS BUDGET - ISB	78,154	6,002	72,152	78,154	-	_			
LOCAL SCHOOLS BUDGET - NON DELEGATED	223	103	120	223	-	-			
EDUCATION	26,794	4,959	21,811	26,770	(24)	-			
EARLY HELP FOR CHILDREN AND FAMILIES	50	20	30	50	-	-			
BUSINESS SUPPORT AND RESOURCES	454	104	350	454	-	-			
DEDICATED SCHOOL GRANT	(106,501)	(13,328)	(93,149)	(106,477)	24	-			
CARRY FORWARD OF DSG	(174)	-	(174)	(174)	-	-			
TOTAL DSG FUNDED SERVICES	(1,000)	(2,140)	1,140	(1,000)	-	-			
CHILDREN'S SERVICES DEPRECIATION	3,236	_	3,236	3,236	_				
EDUCATION	3,018	(597)	3,768	3,171	153	_			
EARLY HELP FOR CHILDREN AND FAMILIES	3,984	(2,217)	6,191	3,974	(10)	_			
CHILDREN'S SOCIAL CARE	27,143	5,617	25,452	31,069	3,926	_			
CHILDREN'S SAFEGUARDING	1,482	51	1,469	1,520	38	-			
BUSINESS SUPPORT AND RESOURCES	1,482	(260)	1,734	1,474	(8)	-			
LOCAL SERVICES SUPPORT GRANT	-	(5)	(13)	(18)	(18)	-			
EDUCATION SERVICES GRANT	(509)	(87)	(247)	(334)	175	-			
TOTAL COUNCIL FUNDED SERVICES	39,836	2,502	41,590	44,092	4,256	-			
TOTAL CHILDREN'S SERVICES	38,836	362	42,730	43,092	4,256	-			

#### **Commentary on the key issues:**

#### **Directorate Summary – basis**

The Revenue summary (above) lists the latest outturn projection for each individual service within
the Children's Services Directorate against their respective, currently approved, revenue budget.
Forecast outturns are based upon actual financial performance for the first 3 months of 2017/18
together with predictions of performance, anticipated pressures and efficiencies in the remainder
of the financial year, all of which have been agreed with each head of service.

### **Dedicated Schools Grant Funded Services**

The Dedicated Schools Grant (DSG) is the funding stream that supports the Schools Budget, which
includes amounts that are devolved through the Individual School Budget (ISB), together with
centrally-retained pupil-related services as listed in the revenue summary. Any under or
overspends against services funded by the DSG will be carried forward to 2018/19 and, in the case
of overspends, become the first call on the grant in that year.

#### **Education**

• The overspend in the Education division predominantly relates to the SEN Transport service, and is partly due to demand pressures and also due to the savings target that has been applied in the current year but is not forecast to be achieved.

#### **Children's Social Care**

- Children's Social Care is forecasting an overspend of £3.926m, which represents a reduction of £146k compared to the forecast at Month 2. A considerable amount of work has been done since the start of the financial year, which is described in more detail below, and the impact of this is beginning to be reflected in the overall cost of placements.
- The scale of the overspend is primarily due to a significant increase in the numbers of Looked After Children (LAC) since budgets were set. At this point, numbers were around 500, which still represented the highest LAC per 10,000 population nationally. However, numbers continued to rise and had reached an all-time high of 529 by 31st March 2017, increasing further to 546 by the end of June 2017. Lack of capacity in the market along with more complex care needs have also increased unit costs.
- A number of solutions to try and mitigate the cost pressures around LAC are being implemented.
  Developments include the recent introduction of an 'edge of care' model through the
  reconfiguration of Argosy children's home; the model this is based upon has been used in
  Blackburn and has created savings of £750k per year for that authority. Blackpool Young People's
  Service (previously known as the Vulnerable Adolescent Hub) was launched in July 2017, and will
  enable services to work more effectively with young people to prevent the need for higher level
  service interventions.
- The PAUSE project, which seeks to reduce multiple removals of children at birth from families, is in the implementation stage, and should ultimately help to reduce the number of new-born admissions into the care system.
- A procedure has been introduced whereby all new admissions into care must be approved by the Senior Service Manager and, in those cases where the child is 12 years or over, by the Director of Children's Services, and following the implementation of a new demand strategy the total number of admissions into care each month are reducing. In addition, a new Commissioning role is being created, the purpose of which will be to scrutinise and challenge the cost of the most expensive external placements, and review the options for stepping children down into more affordable provision.
- The Independent Placement Overview Panel now meets on a weekly basis, and an additional Panel
  has been introduced for the short-term to review placements for LAC who are 16 years or over. As
  a result of this, a number of children have been successfully stepped down from residential settings
  to supported accommodation placements this month, which has contributed to net savings for the
  current year across placement budgets in excess of £100k.

#### **Children's Safeguarding**

• Children's Safeguarding is forecasting an overspend of £38k due to the cost of agency staff, who are currently in place to manage the extremely high number of LAC and child protection cases.

#### **Education Services Grant**

• The Education Services Grant (ESG), which historically has supported a number of services within the directorate, will cease with effect from September 2017. The gap in 2017/18 is partly covered by a transitional grant and the charging of retained education functions to the Dedicated Schools Grant (DSG), however, there is a remaining pressure of £175k in the current year, rising to £283k in 2018/19.

# **Summary of the Children's Services financial position**

As at the end of June 2017 the Children's Services Directorate is forecasting an overspend of £4.256m for the financial year to March 2018.

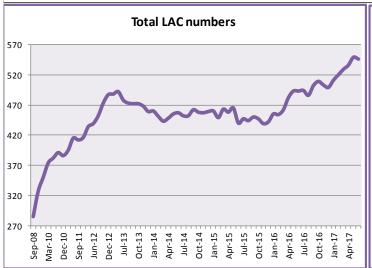
Budget Holder – Mrs D Booth, Director of Children's Services

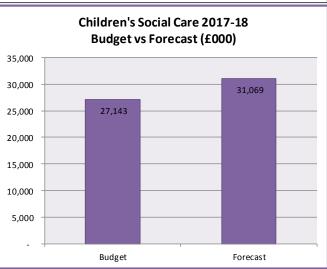
#### **Children's Social Care Trends**

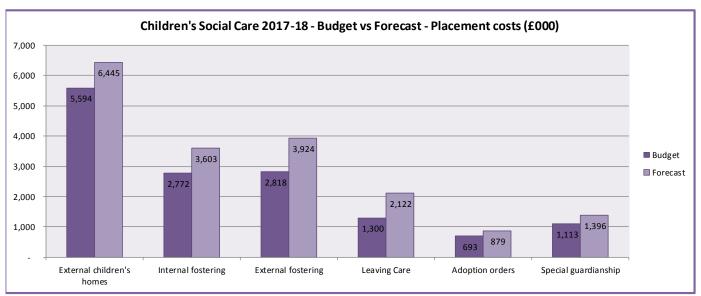
		External Placements Projection						Supported Accomodation			Internal Fostering Projection		
Date		Fostering			Residentia			projection		3 ,			Numbers
	FTE	£000's	£ per placement	FTE	£000's	£ per placement	FTE	£000's	£ per placement	FTE	£000's	£ per placement	No.
Dec-08	8.67	411	47,453	27.50	2,624	95,423	no data	no data	no data	no data	no data	no data	285
Mar-09	8.77	403	45,979	28.07	2,772	98,747	no data	no data	no data	208.91	2,510	12,015	323
Jul-09	12.10	466	38,549	40.85	4,290	105,007	no data	no data	no data	no data	no data	no data	334
Mar-10	13.35	513	38,445	39.02	4,295	110,083	no data	no data	no data	263.88	2,889	10,946	374
Jun-10	20.43	765	37,428	34.20	3,473	101,534	no data	no data	no data	304.83	3,357	11,012	382
Mar-11	22.69	860	37,912	36.73	3,536	96,272	no data	no data	no data	303.23	3,329	10,977	395
Jun-11	29.54	1,108	37,508	33.62	3,430	102,023	no data	no data	no data	303.23	3,329	10,977	395
Sep-11	30.35	1,129	37,191	33.90	3,457	101,982	no data	no data	no data	316.95	3,527	11,128	412
Dec-11	31.91	1,184	37,118	35.16	3,580	101,808	no data	no data	no data	312.85	3,496	11,175	416
Mar-12	32.68	1,223	37,424	34.27	3,488	101,780	no data	no data	no data	315.07	3,507	11,131	434
Jun-12	49.27	1,816	36,858	36.47	3,710	101,727	no data	no data	no data	296.18	3,480	11,750	439
Sep-12	53.37	1,903	35,657	36.70	4,264	116,185	no data	no data	no data	290.42	3,345	11,518	452
Dec-12	55.80	1,987	35,611	38.08	4,498	118,121	no data	no data	no data	290.55	3,372	11,606	487
Mar-13	57.36	2,028	35,355	38.89	4,645	119,447	no data	no data	no data	291.27	3,377	11,594	488
Jun-13	71.93	2,604	36,202	30.01	3,349	111,596	no data	no data	no data	298.00	3,542	11,887	492
Sep-13	70.51	2,515	35,667	29.05	3,240	111,523	no data	no data	no data	293.58	3,496	11,908	472
Dec-13	68.22	2,494	36,560	29.02	3,398	117,073	no data	no data	no data	292.11	3,455	11,828	459
Mar-14	72.82	2,480	34,058	29.76	3,525	118,473	no data	no data	no data	295.49	3,474	11,757	443
Jun-14	70.35	2,527	35,928	24.74	2,537	102,561	no data	no data	no data	266.65	3,422	12,833	457
Sep-14	69.41	2,614	37,655	23.09	2,799	121,210	no data	no data	no data	258.39	3,248	12,570	462
Dec-14	68.73	2,664	38,760	23.09	2,870	124,281	no data	no data	no data	265.56	3,313	12,474	459
Mar-15	71.13	2,856	40,155	23.23	2,993	128,868	no data	no data	no data	262.93	3,253	12,374	463
Jun-15	71.30	2,896	40,625	22.02	3,254	147,777	no data	no data	no data	250.74	3,144	12,541	440
Sep-15	71.48	2,862	40,040	26.39	3,772	142,934	no data	no data	no data	251.13	3,151	12,549	450
Dec-15	71.41	2,945	41,243	26.60	3,862	145,196	no data	no data	no data	250.66	3,115	12,428	442
Mar-16	72.39	3,056	42,215	27.09	3,958	146,120	no data	no data	no data	250.97	3,125	12,453	462
Jun-16	73.79	3,110	42,145	25.62	4,025	157,136	18.39	710	38,608	256.45	3,239	12,630	493
Sep-16	75.24	3,216	42,750	31.40	5,337	169,996	22.67	938	41,376	255.78	3,245	12,688	502
Dec-16	78.60	3,383	43,038	34.41	6,055	175,954	27.39	1,124	41,037	258.78	3,327	12,857	499
Mar-17	80.88	3,519	43,502	35.35	6,352	179,669	30.13	1,278	42,416	263.33	3,390	12,872	529
Apr-17	96.25	3,806	39,544	42.68	7,111	166,601	22.62	1,267	56,027	274.84	3,520	12,806	536
•	94.73	3,805	40,164	45.38	7,111	-		1,342	-	274.64	3,589	12,979	549
May-17		,	-		· ·	154,472	24.21	,	55,436		· ·	-	
Jun-17	95.87	3,924	40,933	42.55	6,445	151,450	23.99	1,462	60,946	272.43	3,603	13,227	546

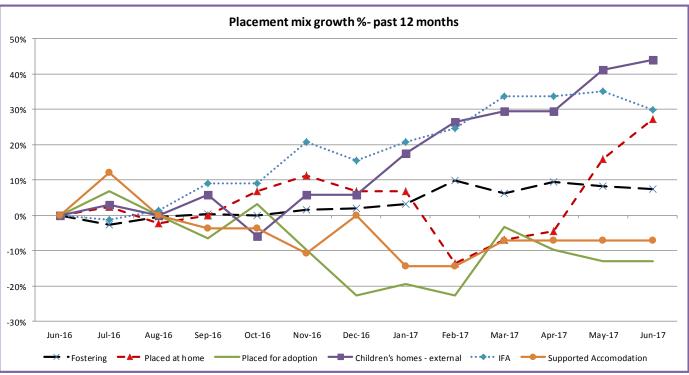
#### Note:

The variance between the current total number of Looked After Children (546) and the total internal fostering and external placement numbers (435) is children with care orders, adoption placements etc. They are still classed as LAC but do not incur any commissioned costs.











## **Blackpool Council - Public Health**

#### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JUN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
PUBLIC HEALTH						
NET EXPENDITURE						
MANAGEMENT AND OVERHEADS	1,385	456	929	1,385	-	-
NHS HEALTH CHECKS - MANDATED	145	7	138	145	-	-
CHILDREN (5-19) - PUBLIC HEALTH PROGRAMMES	600	600	-	600	-	-
CHILDREN'S 0-5 SERVICES	2,500	2,346	154	2,500	-	-
TOBACCO CONTROL	694	104	590	694	-	-
MENTAL HEALTH AND WELLBEING	91	4	87	91	-	-
SEXUAL HEALTH SERVICES - MANDATED	2,216	1,688	528	2,216	-	-
SUBSTANCE MISUSE (DRUGS AND ALCOHOL)	3,124	785	2,339	3,124	-	-
HEALTHY WEIGHT/WEIGHT MANAGEMENT	2,628	619	2,009	2,628	-	-
MISCELLANEOUS PUBLIC HEALTH SERVICES	5,553	4,653	900	5,553	-	-
GRANT	(18,914)	(4,729)	(14,185)	(18,914)	-	-
TOTALS	22	6,533	(6,511)	22	-	-

#### **Commentary on the key issues:**

#### **Directorate Summary – basis**

The Revenue summary (above) lists the latest outturn projection for each individual scheme against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 3 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with the service leads. Equality and Diversity has now transferred from Governance and Partnership Services.

#### **Public Health Grant**

The Public Health Grant is a central government grant which is ring-fenced until March 2018.

The grant conditions require quarterly financial reporting of spend against a prescribed set of headings and spend of the grant must link explicitly to the Health and Wellbeing Strategy, Public Health Outcomes Framework and Joint Strategic Needs Assessment.

#### Payment by Results (PbR)/ Activity-based Commissioning

A number of Public Health schemes' payments are linked to activity. The aim of Payment by Results (PbR) is to provide a transparent, rules-based system for payment. It rewards outputs, outcomes and supports patient choice and diversity. Payment will be linked to activity. This does, however, raise a number of challenges when determining accurate budgetary spend/forecast spend.

#### **Summary of the Public Health Directorate financial position**

As at the end of June 2017, the Public Health Directorate is forecasting an overall spend of the full grant, £18,914,000, for the financial year to March 2018.

Budget Holder - Dr Arif Rajpura, Director of Public Health



### Blackpool Council - Budgets Outside the Cash Limit

#### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JUN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
BUDGETS OUTSIDE THE CASH LIMIT						
NET EXPENDITURE						
TREASURY MANAGEMENT	10,371	2,738	8,061	10,799	428	-
PARKING SERVICES	(4,095)	(423)	(3,128)	(3,551)	544	-
CORPORATE SUBSCRIPTIONS	191	70	121	191	-	-
HOUSING BENEFITS	2,027	495	1,532	2,027	-	-
COUNCIL TAX & NNDR COST OF						
COLLECTION	304	68	236	304	-	-
SUBSIDIARY COMPANIES	(1,027)	(94)	(1,056)	(1,150)	(123)	-
LAND CHARGES	(52)	(26)	(26)	(52)	-	-
CONCESSIONARY FARES	4,263	(516)	4,849	4,333	70	-
EMPLOYERS PREVIOUS YEARS' PENSION						
LIABILITY	2,890	798	2,092	2,890	-	-
NEW HOMES BONUS	(790)	(317)	(473)	(790)	-	-
TOTALS	14,082	2,793	12,208	15,001	919	-

#### Commentary on the key issues:

#### **Directorate Summary - basis**

• The Revenue summary (above) lists the latest outturn projection for each individual service categorised as falling 'outside the cash limit' and thereby exempt from the cash limited budget regime. Forecast outturns are based upon actual financial performance for the first 3 months of 2017/18 together with predictions of performance, anticipated pressures and savings in the remainder of the financial year, which have been agreed by each designated budget manager.

#### **Treasury Management**

• Treasury Management is forecasting an overspend of £428k which is due to the Council taking temporary borrowing to finance Prudentially-funded capital expenditure which partially offsets the Business Loans Fund which has a savings target of £1,800k.

#### **Parking Services**

• This service is forecasting a pressure of £544k, this pressure is mainly due to the delay in implementing 'on-street parking' schemes, loss of parking spaces and prudential borrowing costs. As at Week 16 (w/e 16th July) parking income is at £1.693m with patronage at 434,707. Car park patronage is up by 26,208 and income is up by £126,941 on 2016/17. On-Street Pay and Display is down on patronage by 4,406, however income is up by £13,456.

#### **Subsidiary Companies**

• This service is now forecasting a favourable variance of £123k. This is due to the reducing balance payback of prudentially-borrowed schemes.

#### **Concessionary Fares**

• This service is forecasting a pressure of £70k, which mainly relates to the ongoing pressure arising from increased bus and tram patronage.

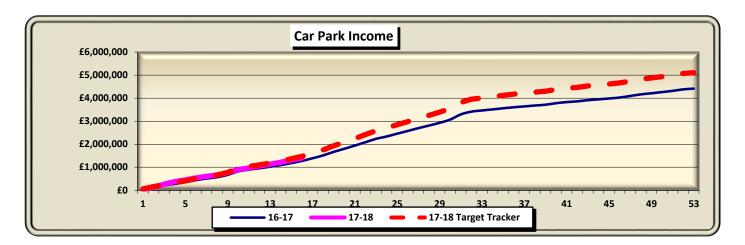
#### **Land Charges**

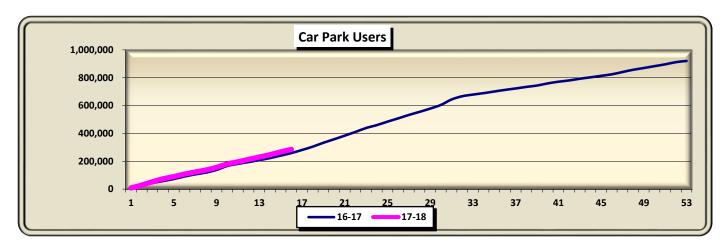
• This service is forecasting a break-even position for 2017/18.

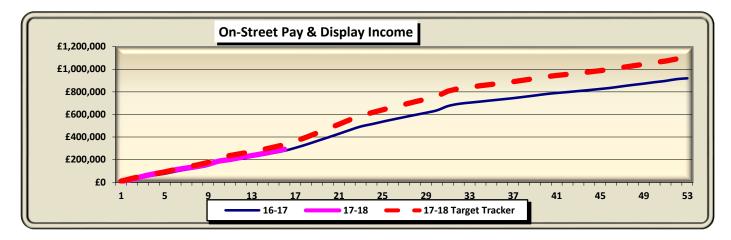
#### Summary of the revenue forecasts

After 3 months of the financial year, the Budgets Outside the Cash Limit services are forecasting a £919k overspend.

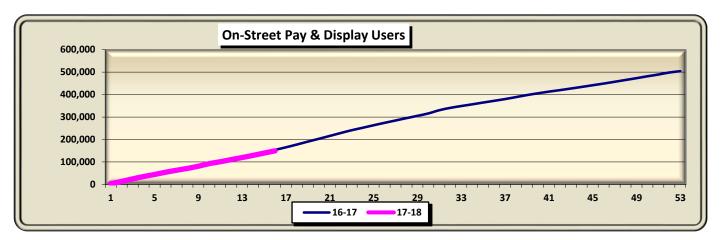
#### **Car Parking Trends**







## Appendix 3 (k)



		Total Scheme Budget £000	Spend as at 31/3/17	Budget Brought Forward 2016/17 £000	Capital Programme 2017/18 as approved by Exec. £000	Total Available Budget 2017/18 £000	Spend to Date April -Jun £000	Forecast to Year End £000	Forecast Variance £000	Notes
	Director Responsible for Resources									
rage 41	Total Resources	40,832 1,408 23,000 7,800 1,600 1,650 776 695 944	37,810 1,408 133 6,279 1,716 850 776 870 718	3,022 - 1,521 (116) - (175) 106	- - - -	3,022 - 3,500 1,521 (116) - (175) 106	309 - - (7) 31 (18) 389 19	- 500 - - - - (564) 87	-	
	Director Responsible for Adult Services  Support to Vulnerable Adults - Grants Other Adult Services Schemes  Total Adult Services	3,837 3,523 7,360	2,637 2,453 5,090	1,071 1,071	1,200 - 1,200	1,200 1,071 2,271	54 11 65	1,146 1,060 2,206	-	

# 2017/18 CAPITAL MONITORING MONTH 3

		Total Scheme Budget £000	Spend as at 31/3/17	Budget Brought Forward 2016/17 £000	Capital Programme 2017/18 as approved by Exec. £000	Total Available Budget 2017/18 £000	Spend to Date April -Jun £000	Forecast to Year End £000	Forecast Variance £000	Notes
	Director Responsible for Community and									
	Environmental Services									
Ţ	Anchorsholme Seawall Coastal Protection Studies Marton Mere Pumping Station & Spillway Marton Mere HLF	27,515 1,463 505 360	24,761 1,289 462 296	2,753 174 63 43	- - - -	2,753 174 63 43	- 67 - 13	- 107 63 30	- - - -	
Fage 42		99,990 1,903 11,365	95,638 2,780 6,021	4,353 (876) 635	- - 3,511	4,353 (876) 4,146	39 - 231	4,314 - 3,915	- - -	
	Total Community and Environmental Services	143,101	131,247	7,145	3,511	10,656	350	8,429	-	

# 2017/18 CAPITAL MONITORING MONTH 3

		Total Scheme Budget	Spend as at 31/3/17	Budget Brought Forward 2016/17	Capital Programme 2017/18 as approved by Exec.	Total Available Budget 2017/18	Spend to Date April -Jun	Forecast to Year End	Forecast Variance	Notes
		£000	£000	£000	£000	£000	£000	£000	£000	
	Director Responsible for Place									
	<b>Housing</b> Foxhall Village	12,500	10,892	1,608	-	1,608			-	
	Work towards Decent Homes Standard Queens Park Redevelopment Ph2 Other	4,325 9,203 96	- 5,365 68	- - 27	4,325 3,838 -	4,325 3,838 27	568		-	
Page 43	Others College Relocation/Illumination Depot Leisure Assets	12,905 61,449 557 1,995	13,924 61,409 357 20	(1,119) 40 200 100	100 - - 180	(1,019) 40 200 280 12	16 -	280		
	Transport Local Transport Plan 2015/16 Local Transport Plan Project 30 2015/16 Local Transport Plan 2016/17 Local Transport Plan Project 30 2016/17 Local Transport Plan Quality Corridor 2016/17 Local Transport Plan 2017/18 Local Transport Plan Project 30 2017/18 Local Transport Plan Quality Corridor 2017/18 Quality Corridor Intelligent Traffic Management	1,730 826 1,025 583 82 1,008 523 282 6,600 2,160	1,545 826 643 583 82 - - - 603	185 - 382 - - - - - - -	- - - 1,020 523 282 2,000	185 - 382 - 1,020 523 282 2,000	- 16 - - - - -	- 1,020 523 282 1,839	- - - - - - - -	
	Total Place	117,849	96,317	1,435	12,268	13,703	2,086	13,429	-	

	Director Responsible for Children's Services
	Devolved Capital to Schools
	Christ The King
	Westbury Feasibility Plan
	Woodlands Development Scheme
τ	Demolition Aspire
ھ	Basic Need
۵	Condition
$\Theta$	Early Years
Page 44	Other Children's Schemes
4	
•	Total Children's Services
	CAPITAL TOTAL

Total Scheme Budget £000	Spend as at 31/3/17
282	141
5,160	5,117
555	541
1,500	86
350	228
4,273	260
696	72
314	49
606	528
13,736	7,022
360,751	290,236

Budget Brought Forward 2016/17	Capital Programme 2017/18 as approved by Exec.	Total Available Budget 2017/18	Spend to Date April -Jun	Forecast to Year End
£000	£000	£000	£000	£000
51	90	141	-	141
(917)	320	(597)	-	-
14	-	14	-	-
1,414	-	1,414	11	1,403
122	-	122	100	22
2,252	1,761	4,013	-	-
196	428	624	28	596
265	-	265	268	-
78	-	78	2	76
3,475	2,599	6,074	409	2,238
17,484	23,078	40,562	3,633	26,325

Forecast

Variance

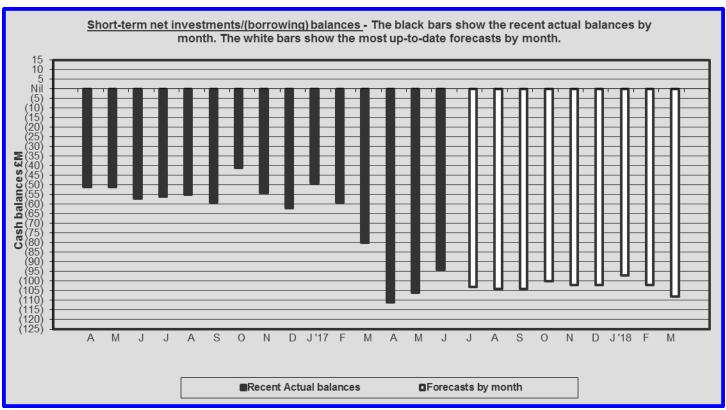
£000

# **Blackpool Council**

#### <u>Cash summary - budget, actual and forecast:</u>

			CAS	SH FLOW - SUMMARY - 17/18			
FULL YEAR CASH FLOW ORIGINAL BUDGET (*)	APR-JUN CASH FLOW ORIGINAL BUDGET (*)	APR -JUN CASH FLOW ACTUAL	JUL - MAR CASH FLOW FORECAST	(*) THE CASH FLOW BUDGET IS CONSISTENT WITH THE REVENUE BUDGET AND THE CAPITAL PROGRAMME IN TOTAL. THE BUDGETED CASH FLOW PHASING IS BASED ON DETAILED EXPECTATIONS AND PAST EXPERIENCE	APR - JUN MORE / (LESS) CASH ACTUAL vs ORIGINAL BUDGET	JUL - MAR MORE / (LESS) CASH FORECAST VS ORIGINAL BUDGET	FULL YEAR MORE / (LESS) AS NOW FORECAST vs ORIGINAL BUDGET
£M	£M	£M	£M		£M	£M	£M
				RECEIPTS			
75	19	19	56	Housing Benefit & Subsidy	-	-	-
105	28	23	76	Council tax and NNDR	(5)	(1)	(6)
12	3	3	9	VAT	-	-	-
27	7	7	18	RSG & BRR	-	(2)	(2)
87	23	33	63	Other Grants	10	(1)	9
98	24	23	101	Other Income	(1)	27	26
3	3	164	33	Money Market Transactions Received	161	33	194
9	9	179	39	Receipt of Loans	170	39	209
416	116	451	395	RECEIPTS - NORMAL ACTIVITIES	335	95	430
				PAYMENTS			
9	2	2	7	Police & Fire	-	-	-
225	54	56	181	General Creditors	(2)	(10)	(12)
-	-	-	-	RSG & BRR	-	-	-
104	26	60	71	Salaries & wages	(34)	7	(27)
68	17	16	51	Housing Benefits	1	-	1
90	87	307	186	Money Market Transactions Paid Out	(220)	(183)	(403)
496	186	441	496	PAYMENTS - NORMAL ACTIVITIES	(255)	(186)	(441)
(80)	(70)	10	(101)	NET CASH FLOW IN/(OUT)	80	(91)	(11)
Α	В	С	D		= C less B	= D less (A-B)	

#### <u>Cash - short-term net investments/(borrowing) balances:</u>



#### **Commentary on Cash Movements during the year:**

The summary on the previous page provides a comparison of the actual cash receipts and payments compared to the forecasted cash receipts and payments.

During the first 3 months of the year, the Council's net cashflow has resulted in fluctuations in short-term net investment/borrowing balances. However, overall temporary borrowing has increased since 31<sup>st</sup> March 2017 mainly due to a £36.7m up-front payment to the Lancashire County Pension Fund. The Council is currently using temporary borrowing to finance prudentially funded capital expenditure. While temporary investment rates and temporary borrowing rates are low the treasury team is delaying taking any new long-term borrowing to fund planned capital expenditure. As a result the delay in taking new long-term borrowing means that interest charges are lower than expected. In contrast, the take-up of loans from the recently expanded Business Loans Fund is slower than anticipated and this means that an adverse variance is currently forecast for 2017/18.

The chart of actual and forecast month-end balances shows temporary investment and borrowing levels throughout the year. The forecast shows the level of borrowing that may be required to cover planned capital expenditure up to 31<sup>st</sup> March 2018.

## **Blackpool Council**

#### **Balance Sheet / Working capital:**

LAST Y/END		CURRENT	CHANGE	NEXT Y/END
Draft		- <del></del>	-	
31 Mar 17		30 Jun 17	Movement since	31 Mar
Actual		Actual	31 Mar 17	Forec
£000s		£000s	£000s	£00
777,280	Property, Plant and Equipment	780,913	3,633	800,3
32	Intangible Assets	24	(8)	
36,436	Long-term Assets	35,931	(505)	65,5
	Current Assets			
41,583	Debtors	43,650	2,067	66,0
479	Inventories	439	(40)	4
9,878	Cash and cash equivalents	33,716	23,838	9,5
865,688	Total Assets	894,673	28,985	941,8
	Current Liabilities			
(91,697)	Borrowing Repayable within 12 months	(118,500)	(26,803)	(100,00
(55,720)	Creditors	(56,850)	(1,130)	(52,00
	Long-term Liabilities			
(84,701)	Borrowing Repayable in excess of 12 months	(84,701)	-	(94,70
(16,073)	Capital Grants in Advance	(16,073)	-	(14,00
(12,718)	Provisions	(12,555)	163	(14,00
(365,166)	Other Long Term Liabilities	(365,166)	-	(364,30
239,613	Total Assets less Liabilities	240,828	1,215	302,8
(58,846)	Usable Reserves	(52,670)	6,176	(50,58
(180,767)	Unusable Reserves	(188,158)	(7,391)	(252,28

#### Commentary on the key issues:

In order to provide a complete picture of the Council's financial performance, the above table provides a snapshot of the General Fund balance sheet as at the end of month 3. The key areas of focus are any significant movements in debtors, cash and cash equivalents, bank overdraft and creditors as these impact upon the Council's performance in the critical areas of debt recovery, treasury management and Public Sector Payments Policy.

The balance sheet has been prepared under International Financial Reporting Standards (IFRSs). Temporary investments are included within cash and cash equivalents along with bank balance and cash in hand. Usable reserves include unallocated General Fund reserves and earmarked revenue reserves. Unusable reserves are those that the Council is not able to use to provide services. This category includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets were sold.

Over the 3-month period there has been an increase in cash and cash equivalents of £23.8m and an increase in short-term borrowing of £26.8m, which in the main reflects borrowing in advance at low interest rates to fund the capital programme.